Tribal Aggregate Business
Development: Why should I do it?

Duane Matt

CONFEDERATED SALISH AND KOOTENAI TRIBES/NORTHERN CHEYENNE

Solid Minerals Branch Chief/Geologist

2024 SWTTAP | Flagstaff, AZ | 3.13.24







Duane Matt CONFEDERATED SALISH AND
KOOTENAI TRIBES/NORTHERN CHEYENNE
Acting Solid Minerals Branch Chief/
Geologist
Solid Minerals

Duane Matt is a Geologist and holds a master's degree in Geology and a bachelor's degree in both Geology and English/Secondary Education. He has numerous years of work experience with a variety of organizations: Office of Surface Mining Reclamation and Enforcement (OSMRE), Land Management (Initial Attack Fire Dispatcher), Scientific Applications International Corporation (Field Geologist), Bureau of Reclamation (Geological Intern), and the Confederated Salish and Kootenai Tribes Minerals Department. Duane is a founding board member of the Society of American Indian Government Employees (SAIGE).



Outline: The "Who, what, where, when and how's"

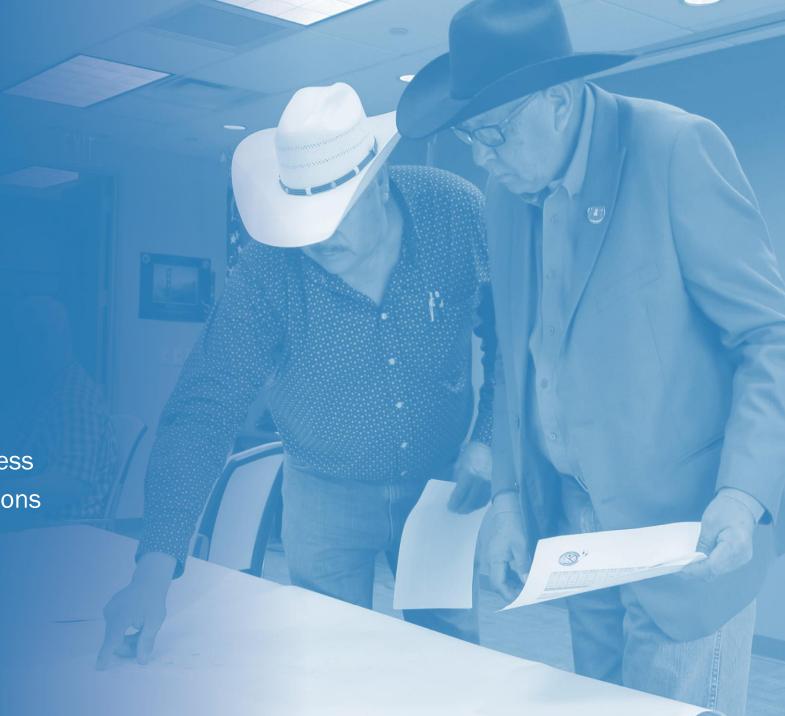
- Who is the Division of Energy and Mineral Development (DEMD) and what do we do?
- Where are we located and whom do we serve?
- Why should a tribe develop its aggregate resource?
- How can a tribe develop its aggregate resources, benefit from developing those resources, and how can DEMD assist Tribes??

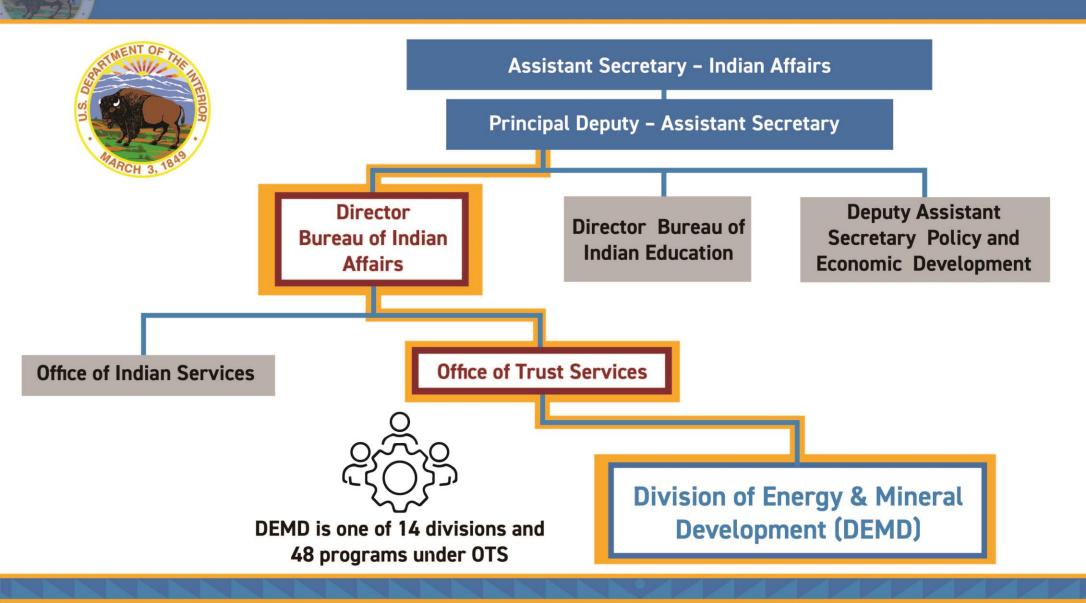
Agenda

DEMD Overview
Solid Mineral Branch Overview
Aggregate Topics:

- Aggregate Basics
- Tribal Competitive Advantage
- Income Generation
- Cost Savings
- Benefits of Owning a Tribal Business
- Examples of current tribal operations

Business Branch Overview Business structures









DEMD Mission

Provide the best possible technical and economic advice and services in assisting Indian mineral owners to achieve economic self-sufficiency by creating sustainable economies through the environmentally sound development of their energy and mineral resources.

FLUID MINERALS

Team of professionals provides technical support, mineral assessments, economic analysis, lease negotiations and recommendations for all oil and natural gas energy resources.

SOLID MINERALS

Solid Minerals staff supports Tribes and allottees in assessing and developing their mineral and aggregate resources, resource evaluation and bringing resources into production and profitable joint ventures.

GEOTECHNICAL DATA SERVICES

Geotechnical Data Team maintains seismic datasets and provides data to oil and gas companies or other investors who are interested in exploration and developing new reserves on Indian lands.

NIOGEMS

NIOGEMS is a map-oriented computer software application for managing reservation oil and gas lease, well, production, and other energy/mineral resource data. Training and support are all provided at no cost.

RENEWABLE & DISTRIBUTED GENERATION

Renewable and distributed energy team is committed to helping Tribes formulate and implement energy development strategies, pre-feasibility studies, and consultation to best fit with their unique circumstances and long-term visions.



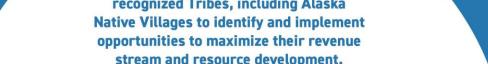
Our Mission

DEMD Branches provide the best technical assistance to federally recognized Tribes, including Alaska opportunities to maximize their revenue stream and resource development.



BUSINESS SERVICES

Business Services provides strategic and economic planning guidance and business structure. Grant Programs and Marketing services.



What We Do

- » DEMD is the only national Governmental Agency that deals solely with energy and mineral development on Indian lands.
- » Majority of DEMD staff has extensive prior industry experience, making them uniquely suited to facilitate communication between Tribes / allottees and industry.
- » We are hands-on and proactive
- Our goal is development not merely assessment
- » Provide technical, engineering and economic advice to Indian landowners seeking to manage and develop their energy and mineral resources
- » Generate effective energy and mineral development strategies







Technical and Business Advisory for Tribes

Technical Assistance

- Resource Analysis
- Economic Analysis
- Technical Advisement
- Grant Assistance
- Project Planning
- Project Management
- Due Diligence
- And more

Develop Potential Partnerships

- Business Planning & Entity Formation
- Business Partnering, Deal Structuring & Evaluation

Project & Resource Mapping

- NIOGEMS
- Data On Financial, Realty, Geo-technical
 Information
- Leasing, Developing, and Managing Energy &
 Mineral Resources
- Mapped Ownership Tracts and Energy Leases

Marketing Assistance

- Marketing Collateral
- Tradeshow Graphics
- Design Assistance
- And more



DEMD Grants: TEDC & EMDP

To develop tribal economies and promote development that maximizes the economic impact of energy resources on tribal lands

Energy and Mineral Development Program (EMDP)



Tribal Energy Development Capacity Program (TEDC)

~\$6 mm

Awarded Annually

20-30
Projects
Funded

\$50k - **\$2** MM

Award Range

~\$1-2_{MM}

Awarded Annually

15-25
Projects
Funded

\$50k - **\$1** MM

Award Range

Assess, evaluate and promote development of tribal energy and mineral resources.

Develop tribal managerial, organizational, and technical capacity to maximize the economic impact of energy resource development on Indian land.

Tribal Energy Development Capacity Program (TEDC)

No Cost Match program to develop tribal managerial, organizational, and technical capacity to maximize the economic impact of energy resource development on Indian land.

- Establish Tribal Energy Development Organizations
- Developing legal infrastructure for business formation
- Establishing tribally chartered corporations under tribal corporation codes
- Establishing tribal business charters under federal law (IRA Section 17 corporation)
- Establish Tribal Utility Authority
- Developing or enhancing tribal policies, codes, regulations, or ordinances related to regulating and developing energy resource(s)
- Land lease regulations for energy development purposes
- Adopting secured transaction codes and subsequent joint power agreement with the tribe's respective state.

Recently closed January 11, 2024

Next TEDC
Summer 2024



tedcgrants@bia.gov

FY 2022

\$2.8 MM

Awarded

FY 2022

19

Projects Funded

\$6.9MM Requested FY 2022 34 Proposals Received FY 2022

Tribal Energy Development Capacity Program (TEDC)

Develops a predictable and competitive business climate on reservations.

- Helps in establishing business entity structures and/or organizational structures related to energy resource development. This is referred to as "Business Development Capacity"
- Helps in developing and/or enhancing key regulatory activities

Energy and Mineral Development Program (EMDP)

- NO COST MATCH program to assess, evaluate and promote development of tribal energy and mineral resources.
- Pre-construction project development work for renewable energy, conventional energy, and mineral resources.
 - Resource assessments
 - Feasibility studies
 - Engineering design
 - And more
- ❖ Pre-Development Studies are essential for informed decisions. Produce documents that you can take to the bank.

Now Open

Close: May 24



emdpgrants@bia.gov

FY 2022

\$11.2 MM

Awarded

FY 2022

32

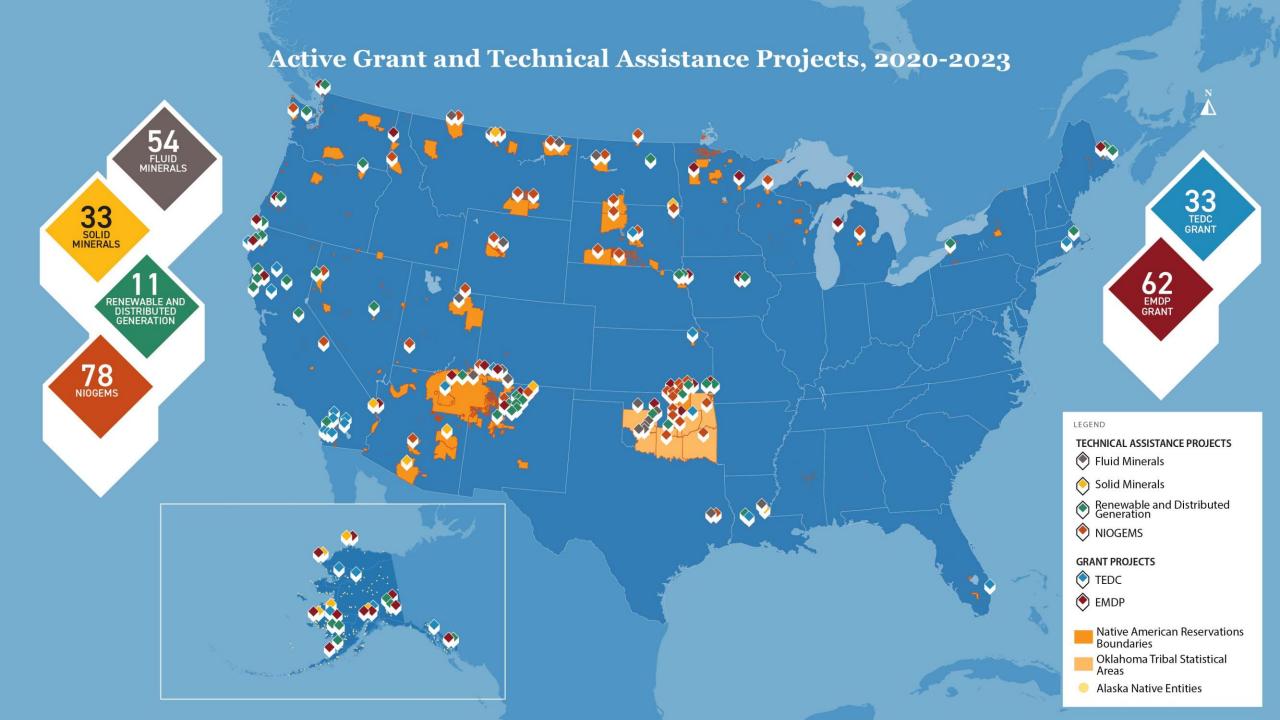
Projects Funded

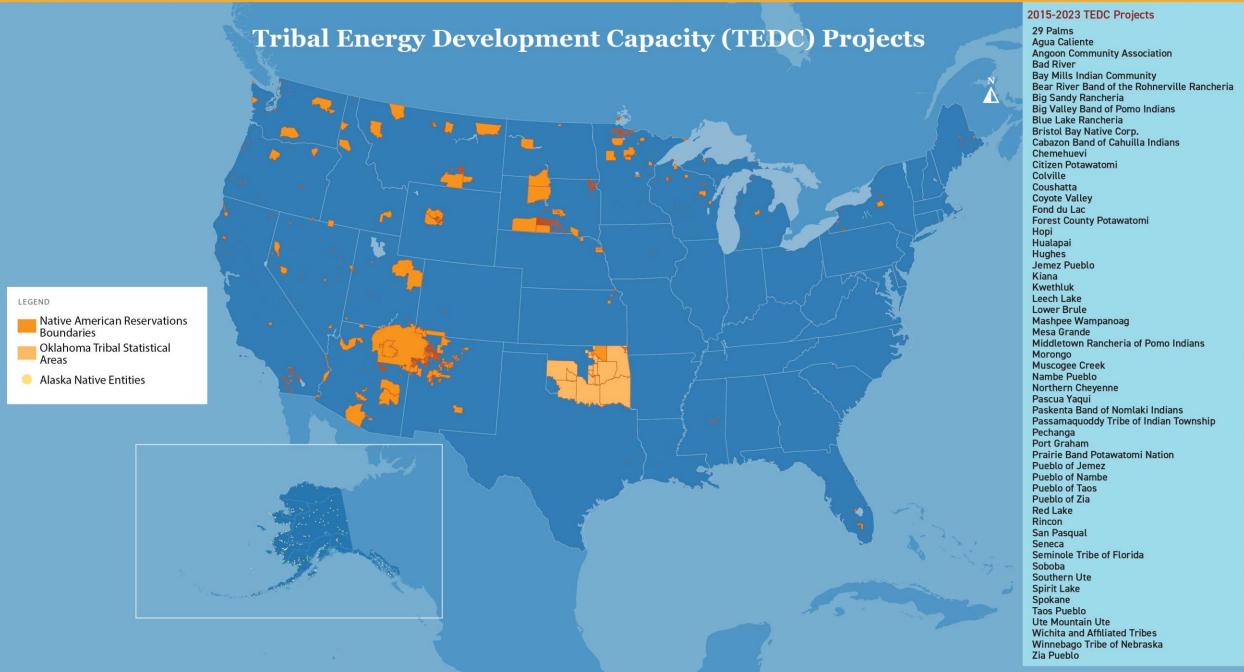
\$44.9MM Requested FY 2022 79 Proposals Received FY 2022

Energy and Mineral Development Program (EMDP)

DEMD's annual, competitively judged grant program

- Available to Tribes and Tribal Corporations
- Information, application, guidelines, etc. are at: grants.gov
- Funding is for resource assessment, marketing studies, laboratory testing, etc., but not for tribal salaries or equipment.
- Funding has consistently increased as a result of Tribal project success.







Solid Minerals

Staff supports Tribes and allottees in assessing and developing their mineral and aggregate resources, resource evaluation, and bringing those resources into productive and profitable development.

» Stimulate sustainable economic development and job creation in Indian country through technical assistance to Tribes and Allottees requesting assistance with exploration, development, or management of solid mineral natural resources

» Offers direct assistance for DEMD Program Grants, which includes the Energy and Mineral Development Program (EMDP) and the Tribal Energy Development Capacity (TEDC)



DEMD's Approach to Tribal Technical Assistance

It employs an across-the-board utilization of DEMD staff's multiple skill sets.

This technical assistance is hands on and proactive. It incorporates the full spectrum of services required to change resources into viable economic engines.

- Assessment of a resource's quality and quantity
- Feasibility Study- equipment needs, Capex/Opex calculations, financial analysis, business structure
- Marketing- local/regional sales forecasts, market forecasting, existing and future competition, branding assistance
- Financial- Financial statement creation and analysis, short/long term income streams, potential lenders, government grants, other potential sources of capital
- Loans-BIA/DOE/USDA/SBA Loan Guarantees, working with local/regional/national lending institutions
- Land Management-consolidation of Tribal lands, identification of desirable land acquisitions, fee to trust



Question?

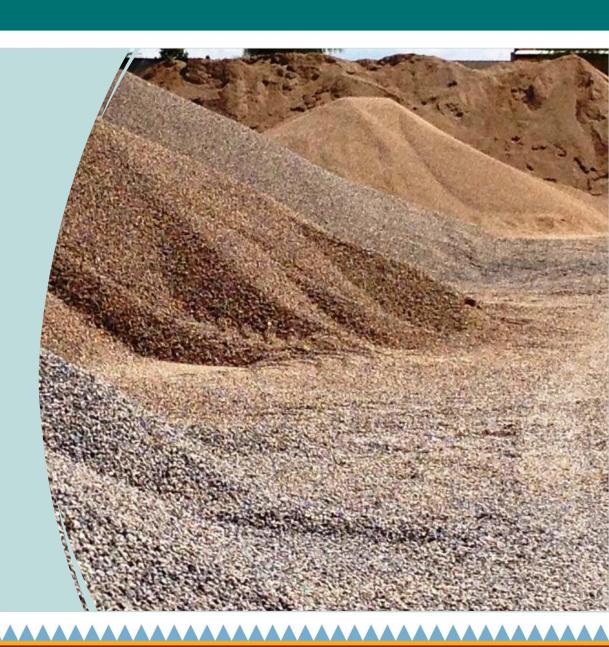
Which mineable commodity generates the most money in sales in the United States?





Aggregate!

Sand
Gravel
Crushed Rock





How does aggregate present an opportunity?





Aggregate and its Impact

Aggregate (Crushed stone plus sand & gravel)

Crushed stone: \$21.00 B/yr. with total production of 1.42 Billion tons/year

Sand & Gravel: \$ 10.40 B/yr. with total production of 0.96 Billion tons/year

Aggregate Total: \$31.40 Billion/year with total production of 2.38 Billion tons/year.

All Industrial Minerals (e.g., Aggregate, Limestone, clay, etc.) combined is \$63.5 Billion/year

All Metals (e.g., gold, silver, copper, etc.) combined is \$34.7B



Why Should a Tribe Develop its Aggregate Resources?

Safe Roads
Emergency Preparedness
Inherent Economic Advantages
Job Creation
Income Generation
Economic Diversity



Road Construction and Maintenance

According to the Bureau of Indian Affairs, 83% of Tribal roads are classified as "not acceptable."

- 80% of reservation roads are unpaved gravel roads.
- Maintenance of the existing roads is vital.
- New road construction provides a safe and reliable mode of travel.
- Native Americans have the highest per capita number of road deaths of any demographic group in the USA.





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Emergency Preparedness

- Development of a resource before a disaster occurs.
- Readily available resources during a disaster.
- Access to resources after the disaster.



Cochiti Pueblo Flooding 2011



Spirit Lake Flooding



Santa Clara Pueblo Flooding 2013









When FEMA arrives, that typically means a disaster has already happened!



Summary

"Good quality roads lead to safe and reliable transportation which is a cornerstone to successful commerce. Children need to get to school, employees need to get to work, and goods need to get to markets."



Aggregate: Why isn't it marketed like gas or tobacco?













Aggregate: Why isn't it marketed like gas or tobacco?

There is no good reason.

- Aggregate production shares the one economic parameter that allows Tribes to corner the market on gas and tobacco.
- That shared economic parameter is the inherent tax advantages of Tribes compared to non-Indian owned businesses.

Economic reality on reservations

Most construction projects on or near reservations rely on supplies of aggregate resources from non-Indian, off Reservation sources. This can be costly.

- A typical sales radius is 30 miles. This is a reason why aggregate is so expensive. Transportation costs. About \$8.40/ton to transport 30 miles by truck (\$0.28/T per mile.)
- Remote reservations have paid up to THREE times as much for materials than consumers in metropolitan areas due to the high cost of transportation.
- Solution: A tribe can develop its own aggregate resources, and/or, develop their own trucking company. If not, this represents a lost economic opportunity.







Benefits of a Tribal Operation



Inherent Economic Advantage

By using all its inherent economic advantages, a Tribe is poised to be a serious competitor in the aggregate market. Some of these advantages are:

- Inherent Tax Structure benefits
- Ability to establish Enterprise Zones
- Qualifying for Disadvantaged Business status

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Another inherent economic advantage of doing business on tribal land

IF a tribe develops its aggregate resource within the boundaries of its own tribal trust lands, then:

- The tribe can hire a contract mining company through a business contract (not a lease) to mine the resource, and:
- The tribe remains the wholly owned operator of that aggregate resource,

THEN (potentially), since this is a trust asset that has not been conveyed (via a lease), there MAY be no Federal Action. If there is no Federal Action, there is no trigger to the NEPA process.

But...The BIA still retains signature authority.





Income creation

- » The average income on many reservations is at or below poverty level.
- » Good paying jobs benefit both the individual and/or families employed by an aggregate operation as well as providing a benefit to the community via money spent within the community rather than offreservation.
- » Aggregate operations tend to be "long lived."



Tribal Aggregate Operation: Benefits



Competitive Sand and Gravel Operation - Price Analysis - Arizona State 100,000 tpy				
	Used	Used		
	Equipment	Equipment		
	Lease	Purchase		
	5-Year Term	7 Year Loan		
Scenario	\$/T	\$/T		
Case 2: Tribe Hires Contract Miner	\$8.97	\$10.31		
	8.0 % *	8.0 % *		
Case 3: 100% Tribally Owned and Operated	\$8.05	\$9.40		
	8.0 % *	8.0 % *		
Case 4: 100% Company Owned and Operated	\$10.29	\$11.75		
	8.0 % *	8.0 % *		
Margin: Case 4: 100% Company Owned minus Case 2: Tribe Hires Contract				
Miner	\$1.32	\$1.44		
Margin: Case 4: 100% Company Owned minus Case 3: 100% Tribally Owned	\$2.24	\$2.36		

^{*} Company Owned - Profit/Total Cost

AZ known Taxes:

- 1. INCOME TAX
- 2. PROPERTY TAX CALCULATION



Specific State Examples: Washington



Competitive Sand and Gravel Operation - Price Analysis – Washington State	100,000 Ton per Year		
	Used Equipment Lease 5-Year Term	Used Equipment Purchase 7 Year Loan	
Scenario	\$/T	\$/T	
Case 2: Tribe Hires Contract Miner	\$8.97	\$10.31	
	8.0 % *	8.0 % *	
Case 3: 100% Tribally Owned and Operated	\$8.05	\$9.40	
	8.0 % *	8.0 % *	
Case 4: 100% Company Owned and Operated	\$11.45	\$13.15	
	8.0 % *	8.0 % *	
Margin: Case 4: 100% Company Owned minus Case 2: Tribe Hires Contract Miner	\$2.48	\$2.83	
Margin: Case 4: 100% Company Owned minus Case 3: 100% Tribally Owned	\$3.40	\$3.75	

* Company Owned - Profit/Total Cost

Washington Taxes:

- 1. NO INCOME TAX
- 2. SALES AND USE TAX: STATE TAX 6.5% LOCAL 8.7%
- 3. PROPERTY TAX CALCULATION PRESENT VALUE OF OPERATION TIMES \$11.45/\$1,000
- 4. BUSINESS AND OCCUPATION TAX \$4.48/\$1,000 TIMES GROSS SALES
- 5. NO SALES TAX ON MINING EQUIPMENT



Tribal Aggregate Operation: Benefits



Margin: <u>Case 3: 100% Company Owned minus Case 1: Tribe Hires Contract Miner</u>	<u>Lease</u>	<u>Purchase</u>
Michigan	\$0.80	\$0.93
Wisconsin	\$0.88	\$1.02
Minnesota	\$1.00	\$1.14
lowa	\$1.01	\$1.15

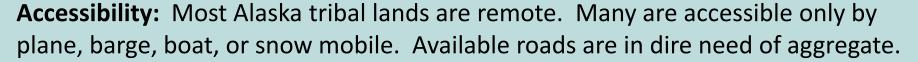
Margin: Case 3: 100% Company Owned minus Case 2: 100% Tribally Owned		<u>Purchase</u>
Michigan	\$1.72	\$1.84
Wisconsin	\$1.80	\$1.93
Minnesota	\$1.92	\$2.05
lowa	\$1.93	\$2.06

Average \$1.84 \$1.97

Average \$0.92

\$1.06

Challenges UNIQUE to Alaska:



Transportation costs: Local and regional need for gravel is significant, yet it is cost prohibitive to purchase and transport to a village.

Examples: There are five Alaska Native villages located on Nelson Island. The nearest gravel source to these villages is Nome, Alaska. Purchase and transportation costs are approximately \$750/cubic yard.



As the village is only accessible by water or air travel, gravel must be transported via chartered barge. Utqiagvik may be barging aggregate from as far away as Seward, AK (2000 miles away!)





Using a very conservative job multiplier effect, each job created at the aggregate site creates an additional 1.5 jobs within the community.

this is the economic multiplier effect.

The number of jobs is dependent on the amount of material being mined.

- A 50,000 tons/yr. operation: 4 direct and 6 indirect jobs will be created (10 total)
- At 500,000 tons/yr. operation: 8 direct jobs and 12 indirect jobs will be created (20 total)

Income generation

- » Individual income: Based on the following factors:
 - State of California operation, production at 50,000 tons/yr., 100% tribally owned.
 - 4 direct jobs and 6 indirect jobs will be created (10 total): refer to the economic multiplier
- Foreman: \$65,000/yr.
- Front End Loader: \$43,680/ yr. (\$21/hr.)
- Laborer: \$37,440/yr. (\$18/hr.) X 2= \$74,880
- Total: \$183,560 (wages for 4 people/yr.)

PLUS

- 6 additional minimum wage jobs: (\$15/hr. in CA in 2022 = \$31,200/yr.) = (\$187,220/6 jobs/yr.)
- A GRAND TOTAL of \$370,780 could be generated in and around the general vicinity of the aggregate operation that employs 4 people.
- *Note: Aggregate operations tend to be "long lived."

Cost Savings

Most construction projects on or near reservations rely on supplies of aggregate resources from non-Indian, off Reservation sources. This can be costly.

- This is because aggregate is expensive to transport. About \$8.40/ton to transport 30 miles by truck (\$0.28/T per mile.)
- Remote reservations have paid up to THREE times as much for materials than consumers in metropolitan areas due to the high cost of transportation.
- Solution: A tribe can develop its own aggregate resources, save money, maintain more roads and stretch its road budget.





Aggregates: Benefits of Owning and Operating the Business

Tribal Sovereignty in Action:

- Tribal <u>Independence</u>
- **Control** over production of tribal resources
 - ***** operations, managing costs, higher revenues, more jobs (tribal hiring preference)
 - no lease burdens
 - **tailor future development plans to Tribe's needs, not developer's needs**
 - **Additional income supports additional economic development**
 - **conomic engine**, integrating strategic development projects
 - ***** secondary markets



Sand and Gravel: Benefits of Owning and Operating the Business

Tribes are able to control operations, manage costs and keep profits

- Tribal operations avoid federal and state taxes through correct company tax structure
- Able to access low-cost loans to support business needs
- Additional income supports additional economic development

Tribes can hire a contractor to run the day-to-day operations

- Contractor can be changed if they do not perform as expected
- Can require the contractor to hire qualified tribal members. Results in new tribal jobs and stable employment
- Can prioritize to allow for first providing products to Tribe and Tribal members

Tribes can expand the operations as they see fit

- Able to access grants to support further resource evaluation
- Can sell additional products to outside markets to grow the business



Solid Mineral Business Development

Strategy

100% Tribal ownership of Sand and Gravel Company

- Exercise Tribal Sovereignty
- Utilize local and external markets

Create a Portfolio of Complimentary Projects

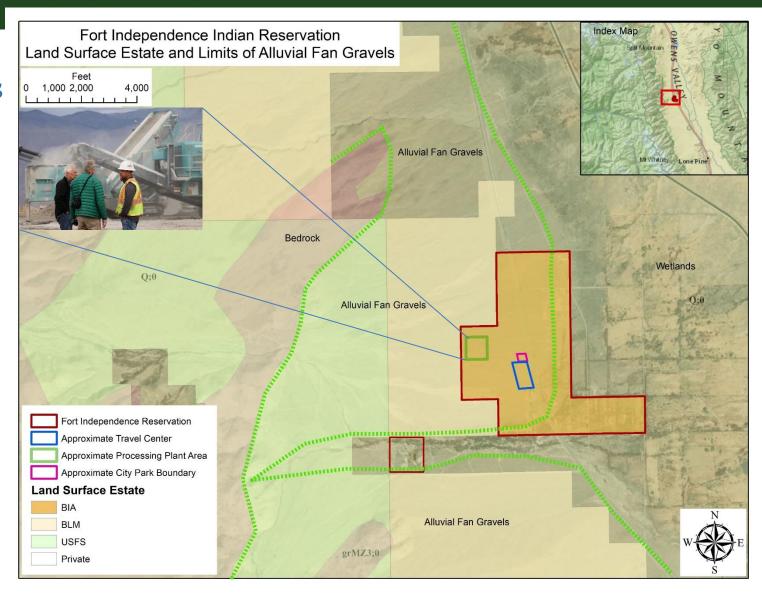
Fort Independence

- Portfolio of Complimentary Businesses and Projects
- Leverage grants and assistance from multiple Agencies
 - Housing Development (HUD grant)
 - Travel Center (EDA grant)
 - Sand & Gravel (DEMD Technical & Business Services)
 - Power production (DOE Thermal & Wind)

RENEWABLE AND DISTRIBUTED GENERATION

Fort Independence Indian Reservation, CA Aggregate Business

- ♣ Tribe owns about 600 acres along U.S. Highway 395 with substantial high quality aggregate resource from alluvial fan gravels.
- Tribe requested DEMD technical assistance to start an aggregate business
- Tribe has four current projects that will yield approximately 1,100,00 tons of aggregate.
- Tribe is pursuing opportunities to purchase land to the west for possible future expansion.
- Tribe needs an EMDP grant to assess future longterm potential for additional reserves
- Five-year undiscounted income stream totals could be tens of millions of dollars.



Development Planning Team Members

- Tribal Executives Ft Independence Paiute Tribe
- Construction Manager Ft Independence Contractor
- ❖ Product Marketing Specialist Ft Independence Contractor
- ❖ Team Manager DEMD
- Mining Engineer DEMD
- Solid Minerals Geologist DEMD
- Economics & Business Management Specialist (MBA) DEMD
- Finance & Business Architecture Specialist (MBA) DEMD
- Business Marketing & Branding Team DEMD
- **❖** Loan Guarantee Program Division of Capital Investment (DCI)

Services Provided to the Tribe

- Project Structuring DEMD
- Basic Geologic Assessment DEMD
- Volume/Year DEMD
- Plant Design DEMD
- Capex/Opex DEMD
- Cash Flow Analysis DEMD
- Internal/External Market Analysis DEMD
- Business Plan DEMD
- Sales Contracts DEMD
- **❖** Land Acquisition Planning and Assistance DEMD
- Mine Life Estimate Tribe applied for EMDP grant DEMD
- Branding/Production of Marketing Material DEMD
- Indian Loan Guarantee Program Requirements Division of Capital Investment (DCI)

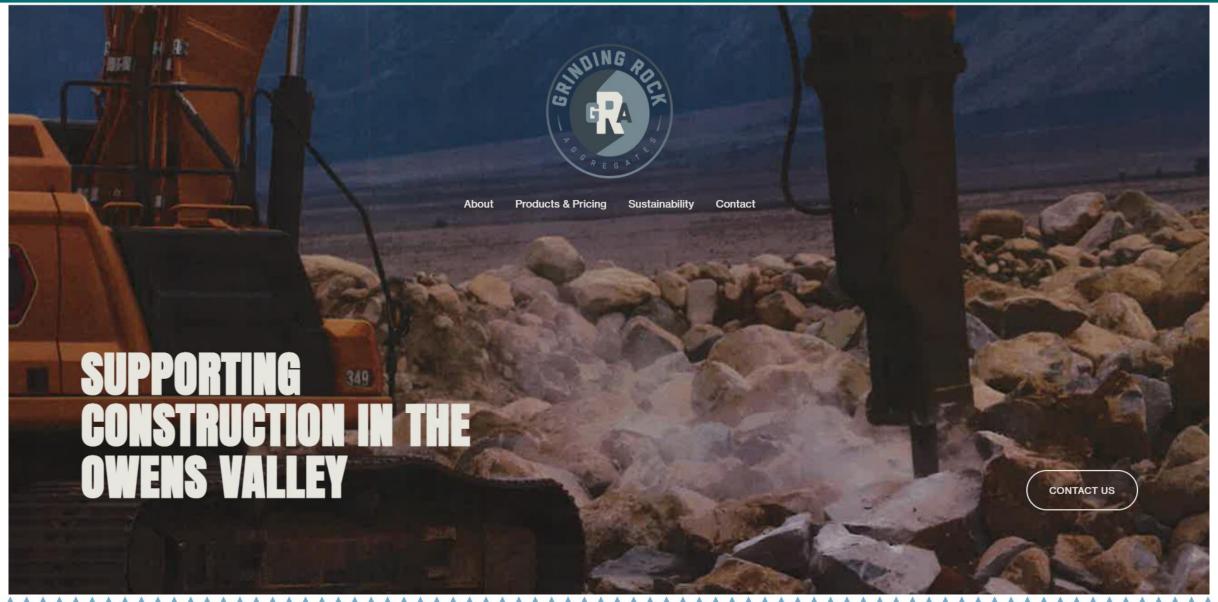








Grinding Rock Aggregates Website (https://grinding rocks.com)





Fort Independence Paiute Chairman's Comments

Closing Remarks about DEMD, at the conclusion of the First Development Team Meeting

"I feel like we have a dream team working together with us"

- Chairman Carl Dahlberg Fort Independence Paiute Tribe



Additional Information

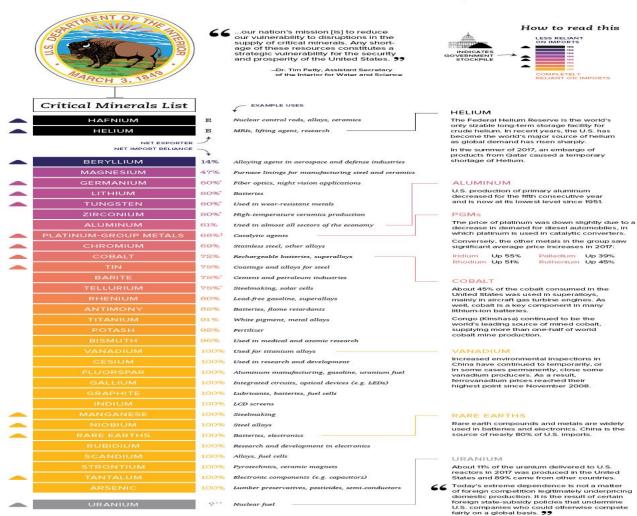
- Critical Elements (Executive Order 14017): Importance of developing critical elements (and Rare Earth Elements (REE)).
- Hydrogen (Types/sources)
- All Metals mined (graphical representation)

SOLID MINERALS

Chart of the Week

THE 35 MINERALS CRITICAL TO U.S. NATIONAL SECURITY

This draft list of minerals deemed essential to the economic and national security was released Feb 16, 2018



OURCE: U.S. Department of Interior, Bureau of Land Manageme stimate †Net import reliance total for platinum specifically

*No data available



-Energy Fuels and Ur-Energy Petition





THE COLORS OF HYDROGEN

GREEN

Hydrogen produced by electrolysis of water, using electricity from renewable sources like wind or solar. Zero CO₂ emissions are produced.

PURPLE/PINK

Hydrogen produced by electrolysis using nuclear power.

Applied Economics Clinic

BLUE

Hydrogen produced from fossil fuels (i.e., grey, black, or brown hydrogen) where CO₂ is captured and either stored or repurposed.

TURQUOISE

Hydrogen produced by thermal splitting of methane (methane pyrolysis). Instead of CO₂, solid carbon is produced.

GREY

Hydrogen extracted from natural gas using steam-methane reforming. This is the most common form of hydrogen production in the world today.

BROWN/BLACK

Hydrogen extracted from coal using gasification.

YELLOW

Hydrogen produced by electrolysis using grid electricity from various sources (i.e., renewables and fossil fuels).

WHITE

Hydrogen produced as a byproduct of industrial processes. Also refers to hydrogen occurring in its (rare) natural form.









The world produced roughly **2.8 billion tonnes** of metals in 2021. Here are all the metals we mined, visualized on the same scale.



Source: USGS Mineral Commodity Summaria

ELEMENTS (2)

 Ore production does not reflect actual metal production as metals only make up a certain portion of ores. Smelter/refinery production.

**Represents titanium mineral concentrate production.

ELEMENTS.VISUALCAPITALIST.COM

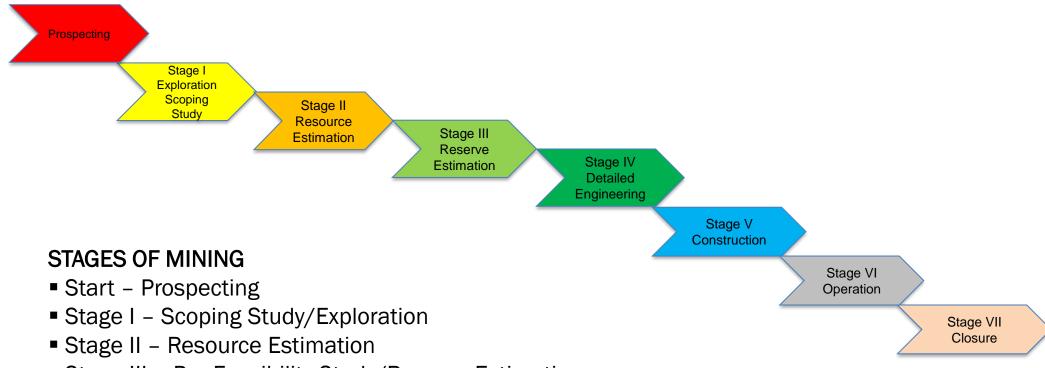
Work DEMD Solid Minerals does (behind the scenes)

 The next few slides are graphical examples of what we (DEMD) does in assisting tribes identify, plan, develop, close and reclaim an aggregate operation...



SOLID MINERALS

Importance of the Prospecting and the Initial Scoping Study in the Development Stages of a Mining Project



- Stage III Pre-Feasibility Study/Reserve Estimation
- Stage IV Feasibility Study/Detailed Engineering
- Stage V Construction
- Stage VI Operation
- Stage VII Closure



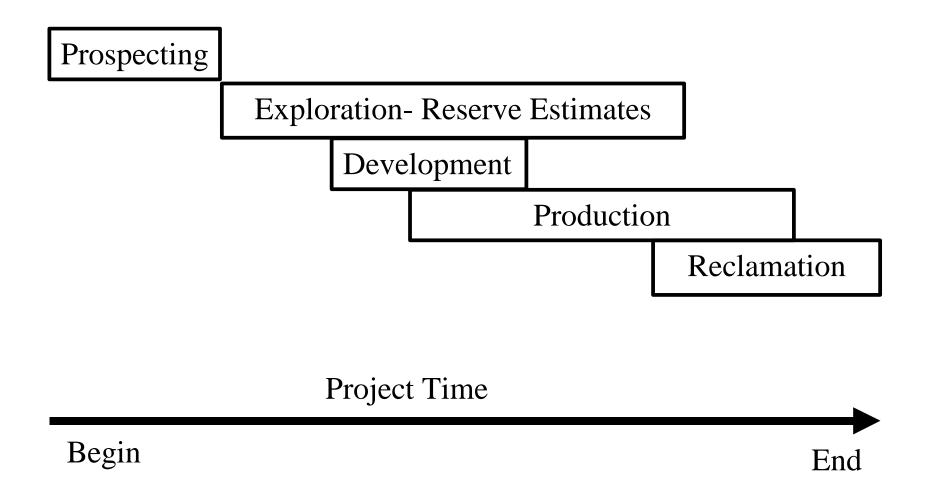
Mining Studies Chart

Criteria	Technical & Economic Studies		
Study	Preliminary Economic Assessment (PEA)	Prefeasibility Study (PFS)	Feasibility Study (FS)
Concept	"What it could be"	"What it should be"	"What it <u>will</u> be"
Objective	Early stage conceptual assessment of the potential economic viability of mineral resources	Realistic economic and engineering studies sufficient to demonstrate economic viability and establish mineral reserves	Detailed study of how the mine will be built, used as the basis for a production decision
Cost Accuracy	+/- 50%	+/- 25%	+/- 15%
Engineering	<1%	1-5%	5-25%
Mineral Estimate Inputs	Inferred/Indicated/ Measured Resources	Indicated & Measured Resources	
Mineral Estimate Outputs	Inferred/Indicated/ Measured Resources	Probable & Proven Reserves	

Source: SmallCapInvestor. A Beginners Guide to PEA's and Feasibility Studies.



Prospecting



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Elements of a Mine Scoping Study

1 Introduction	Site location/topography map and history
----------------	--

2 Geology and exploration Geological description, drilling, and sampling

3 Resource sand reserves Resources and reserves analysis details

4 Mining Mining method and capital/operation cost estimate

5 Processing Engineering of process and design

6 Infrastructure Power, facilities, and communications

7 Hydrology Water resources and dewatering requirements

8 Development schedule Project development plan and master schedule

9 Capital cost estimate Basis, unit cost, and accuracy

10 Economic evaluation Financial and marketing analysis

11 Risk evaluation Project risk assessment

Main Features of a Prefeasibility Study

- Location and description of the project
- Regional and local geology
- Mineral resource estimate and model
- Reserve conversion
- Preliminary studies completed on geotechnical, environmental and infrastructure requirements
- Mine design based on a resource model, best alternatives selected from a range of alternatives
- Mine sections and level plans
- Mining method(s) and extraction sequence

- Ore handling
- Bench scale metallurgical tests and preliminary process design completed
- Process plant
- Mill flow sheet
- Pre-production construction schedule
- Production schedule
- Capital and operating cost estimate
- Preliminary financial evaluation and risk analysis.

Elements of a Feasibility

- 1. Executive Summary
- 2. Introduction
- 3. Property Description
- 4. Accessibility, Climate, Local Resources, Infrastructure and Physiography
- 5. History
- 6. Geological Setting, Mineralization and Deposit
- 7. Exploration
- 8. Sample Preparation, Analysis and Security
- 9. Data Verification
- 10. Mineral Processing and Metallurgical Testing
- 11. Mineral Resource Estimate
- 12. Mineral Reserve Estimate
- 13. Mining Method
- 14. Processing and Recovery Methods
- 15. Infrastructure
- 16. Market Studies
- 17. Environmental studies, permitting, and plans, negotiations, or agreements with local individuals or groups
- 18. Capital and Operating Costs
- 19. Economic Analysis
- 20. Adjacent Properties
- 21. Other relevant data and information
- 22. Interpretation and Conclusions
- 23. Recommendations
- 24. References
- 25. Reliance on information provided by the registrant

DIVISION OF ENERGY AND MINERAL DEVELOPMENT



Business Structures



Business Services

Provides strategic financial analysis, business structure consultation, and economic development planning guidance across all energy and mineral development projects.

Key Services offered to Tribes:

- Strategy and Portfolio Development
- Business Planning, Entity Formation & Project Management
- Deal Structuring & Evaluation
- Financial Analysis
- Assistance Accessing Grant Funding and Loan Guarantee Financing
- Marketing Department offers a wide variety of marketing services to energy and mineral projects

Payton Batliner | Branch Chief of Business Services

Business Team Advisory Initiatives

Strategic Planning

- Tribe Specific & Regional Alignment
 - o Portfolio Evaluation & Development
 - Financial Analysis
- Interagency Alignment
 - DEMD, DOE, EDA, FEMA, USDA, etc.

New Ventures

- Business Planning
- Deal Structuring & Evaluation
- Financial Modeling
- Project Finance
 - Access to Grants, Loan Guarantees, and other sources of funding



Time for a

Break

(5 minutes)

*Optional information on types of tribal business structures



The Tribal Corporation

- Tribally-chartered corporation
- Section 17 federal corporation
- Tribally Chartered LLC
- State corporation
- State Limited Liability Company (LLC)



Section 17 Corporation

Federally-chartered (Section 17 of Indian Reorganization Act of 1934)

Charter may be general (any legal activity) or specific, such as mineral only

Board of directors can include non-tribal members

Tribal Council may assign a lease to a Corporation

- » Corporation may operate the property itself
- » Corporation may sublease to a third party
- » Corporation may form a joint venture with a third party

Any lease assignment or agreement with a third party is subject to approval by Tribal Council and BIA



Section 17 (continued)

- Traditional corporations (Federal, State, Tribal) all have common components:
 - They are all operationally more rigorous
 - They all have strict requirements such as requiring:
 - A board
 - quarterly meetings
 - annual reporting
 - etc.



Tribally Chartered LLC

Tribally chartered LLC

- Can only be utilized if business codes are already in place.
- Its's quick and easy!
- The structure is a widely understood corporate structure (e.g., with groups and institutions such as potential business partners, banks, equipment manufacturers, etc.)
- It provides for non-tax status



Agreement and Business Structures

- Lease
- Joint Venture
- 100% Tribally-owned operating company
- 100% Tribally-owned with a "service contract"



Lease: Potential Lease Income Sources

A lease is "A contract between a landowner and another, granting the latter the right to search for and produce oil or mineral substances upon payment of an agreed rental, bonus, and/or royalty."

Dictionary of Mining, Mineral, and Related Terms, Second Edition

The royalty should include protection from sales to other entities

- It should be based on a percentage of the gross sales amounts
- It could be based on a fixed amount of \$'s per ton, or per cubic yard, with provisions for escalation
- In-kind option

Other provisions could include:

- Minimum yearly royalty (Discourages lessee from "sitting" on property)
- Advance royalty payments paid back over time from production royalties
- Bonus (non-refundable). Paid upon some milestone (e.g., signing agreement, issuance of permits)



Lease: Potential Lease Income Sources (continued)

Could be based on the percentage of after-tax net profits (if any), not on a percentage of the gross sales amounts. But be aware that this could encourage the lessee to reduce tax liabilities and payments to the lessor by increasing deductible expenses such as corporate overhead, equipment purchases, etc.). This would reduce the after-tax profits of the lessee.

Other potential Tribal Income Streams:

- Tribal severance tax
- Tribal Employment Rights Office (TERO) fees
- Tribal income tax
- Tribal property or other taxes
- Surface rental for other activities (business lease)



Joint Venture

- Tribe supplies mineral and surface rights and perhaps some capital
- Operating partner supplies capital and expertise
- Operating partner will want to retain at least 51% to maintain control
 (Note that operating partner will pay federal and state taxes while Tribe will not)

Joint Venture Working Interest | Carried interest

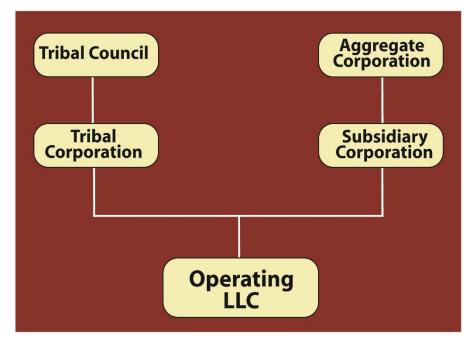
- Operating partner acts as bank to finance Tribe's portion
- Tribe pays back loan from part of operating income only
- No risk to Tribe if venture fails

Joint Venture Working Interest | At risk interest

 Tribe borrows money from outside financial organization and must repay funds from operating income, bonus, royalties, savings, or other sources (federal guaranteed loan program may be available)

Joint Venture Working Interest | Granted interest

 Tribe receives percentage of operation either at outset, after capital investment has been recovered, or at some other point



Joint Venture Separated Model



100% Tribally-Owned Operation

Advantages

No taxes

Will initiate Federal contract preference and assistance, such as:

- Disadvantaged Business Enterprise (DBE) program –Department of Transportation
- Small Disadvantaged Business (SDB) program
- 8(a) Business Development program

Equivalent state programs



100% Tribally-owned but with a "service contract"

Advantages of signing a "service contract":

No taxes

Control over decision making

No Lease involved

No Federal action involved

Federal contract preference and assistance

- Disadvantaged Business Enterprise (DBE) program –Department of Transportation
- Small Disadvantaged Business (SDB) program
- 8(a) Business Development program

Business Structure Summary

Business Type	Advantages	Disadvantages
Lease (Royalty)	No capital required No marketing or technical expertise required No financial risk since royalties are paid whether operation is profitable or not	Least income to Tribe (but can still be good)
Joint Venture	Can potentially provide more income to Tribe than a lease agreement	May have to provide some capital
100% Tribal Entity (not state corporation)	Usually, greatest income to Tribe if profitable No federal taxes DBE advantage and other benefits	Tribe must obtain capital Financial risk Marketing and technical expertise required
100% Tribally owned with a "service contract"	Same as above	Same as above

Permits or Leases and Better Business Practices

- Traditionally, tribes lease their resource to a lessor, who, in turn, obtains a permit to operate.
- Lease means a written agreement between <u>Indian landowners</u> and
 a <u>tenant</u> or <u>lessee</u>, whereby the <u>tenant</u> or <u>lessee</u> is granted a right to possession
 of <u>Indian land</u>, for a specified purpose and duration. Unless otherwise provided, the
 use of this term will also include permits, as appropriate.
- *Permit* means a written agreement between <u>Indian landowners</u> and the applicant for the <u>permit</u>, also referred to as a <u>permittee</u>, whereby the <u>permittee</u> is granted a revocable privilege to use <u>Indian land</u> or <u>Government land</u>, for a specified purpose.
- "Permits" are, in essence, a standardized version of exercising better business practices.
- If a permit is NOT obtained, best business practices should ALWAYS be followed!

Tribes can Assume the Permitting Process (But absolutely should Employ Best Business Practices)

- » Utilizing a process like the 638 process
- » The Tribe must demonstrate the capability to administer the permitting process
- » The Tribe must demonstrate the capability to administer environmental compliance
- » BIA must still sign off on the permit
- » Example: Fort Berthold: TAT has control over the entire leasing process

By replacing the traditional NEPA permitting functions with your own, you can "get down to business" much faster!



Advantages of obtaining a permit?

- A formalized process with formalized parameters
- A permit provides assurances that the resource will be accounted for, and that a proper mining and reclamation plan will be followed
- A permit will allow for production verification and/or resource accountability
- A permit will mitigate future environmental issues
- With a certified aggregate resource and a permit to mine the Tribe is open and ready for business

Why Obtain a Permit?

Obtaining a permit to mine includes:

- » Mine Plan
- » Reclamation Plan
- Bonding



Disadvantages of obtaining a permit?

- A formalized process with formalized parameters. Lacks creativity, one size fits all
- Involves numerous Federal Agencies. This can lead to delays in the permitting process
- Restricts Tribal Control of the process. Tribes generally know what works best for them

 Note: The last four bullets of the previous slide can all be accomplished successfully, if the Tribe exercises "Best Business Practices"

Why Obtain a Permit?

Obtaining a permit to mine includes:

- Mine Plan
- Reclamation Plan
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What is "Environmental Compliance?"

- Traditionally, "Environmental" usually refers to the guidelines stated in National Environmental Policy Act (NEPA)
- Other Federal/State/Local environmental laws must also be observed.
- "Compliance" means following the guidelines outlined within these laws.
- But if Tribes are willing to exercise their inherent sovereignty, they can assume much
 or all the NEPA compliance procedures
- But Tribes need to demonstrate that they have proper rules and regulations in place AND have trained personnel to carry out the enforcement of those rules and regulations.
- The poster child is TAT. They control the entire permitting/ NEPA process

Environmental Compliance

- Utilizing a process like the 638 process
- Tribe must demonstrate the capability to administer environmental compliance
- Tribe must demonstrate the capability to adhere to various federal laws (NEPA, Clean Air, Clean water, etc.) and have tribal rules/regulations in place.

Example: Three Affiliated Tribes at Fort Berthold: Tribes have control over the entire leasing process, including NEPA

Example: Oglala Sioux Tribe at Pine Ridge: Tribe has control over the NEPA process

Note: The EPA must still approve the environmental compliance, if it is an EIS

Who Approves What? "Traditional Standard Operating Procedures"

Bureau of Indian Affairs (BIA)

- *Mineral agreements
- *Exploration and mining permits
- *NEPA

Bureau of Land Management (BLM)

Mine and reclamation plans

U.S. Army Corps of Engineers (CE)

- Mining permit (if there is water)
- * NOTE: The Division of Energy and Mineral Development and the Office of Trust Services are spearheading an effort to provide uniformity within the Department of the Interior regarding Standard Operating Procedures.

NEPA Categories

Categorical Exclusion (CatEx)

- Trenching
- Drilling (Depends on BIA Region)

Environmental Assessment (EA)

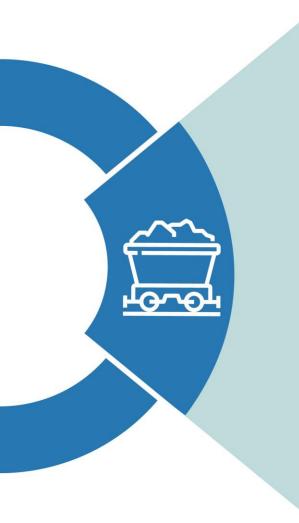
- Drilling (Depends on BIA Region)
- Mining small or medium

Environmental Impact Statement (EIS)

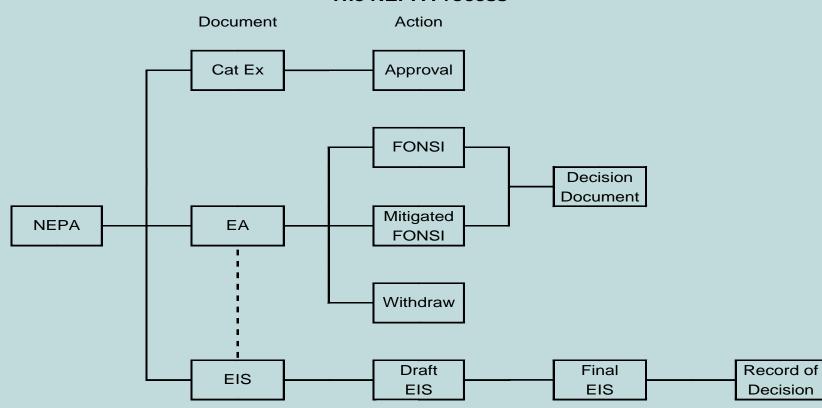
Mining – large

NOTE: The Division of Energy and Mineral Development and the Office of Trust Services are spearheading an effort to provide uniformity within the Bureau of Indian Affairs in regard to Categorial Exclusions and Environmental Assessment procedures.

SOLID MINERALS



The NEPA Process



NEPA: National Environmental Policy Act

Cat Ex: Categorical Exclusion

EIS: Environmental Impact Statement

EA: Environmental Assessment

FONSI: Finding of No Significant Impact

Guaranteed Loan Program Resources

- Program is for tribes and tribal members
- The Business must be at least 51% Indian-owned
- The Business does not have to be located on the Reservation or on an allotted tract
- The maximum loan amount is 80% (other 20% is equity)
- 90% of the loan is guaranteed
- Fees can be included in the loan amount

For details contact:

Division of Capital Investment

Office of Indian Energy and Economic Development

Division of Capital Investment (DCI)

- The Division of Capital Investment manages the Indian Loan Guarantee Program "Through the Indian Loan Guarantee Program (ILGP) the Division of Capital Investment (DCI) helps American Indian and Alaska Native (AI/AN) tribes and individuals overcome barriers to conventional financing and secure reasonable interest rates, while also reducing the risk to lenders by providing financial backing from the federal government."
- DCI can provide tribes with much need financial assistance.
- DEMD has personnel to assist Tribes in the process of purchasing additional lands, distressed properties, etc. and put those properties into trust status. This process can be financed through the loan guarantee program, which is offered by its sister Division, DCI.

DIVISION OF ENERGY AND MINERAL DEVELOPMENT

CONTACT

Duane Matt *confederated salish and kootenal tribes/northern cheyenne*

Branch Chief | Solid Minerals (720) 407-0605
Duane.Matt@bia.gov







